

Message Text

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12

ACTION EUR-12

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FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC FLASH 3635

INFO AMEMBASSY BONN

C O N F I D E N T I A L BELGRADE 3883

BONN FOR SECRETARY'S PARTY

E.O. 11652: GDS

TAGS: OVIP (FORD, GERALD) PFOR YO US

SUBJECT: PRESIDENT'S VISIT: COMMENTS ON DRAFT JOINT
STATEMENT

REF : (A) BELGRADE 3881; (B) STATE 63387

EMBASSY HAS THE FOLLOWING COMMENTS ON YUGOSLAV PROPOSED JOINT
STATEMENT. (WE SHOULD HAVE MADE CLEAR IN REFTEL THAT YUGOSLAV
DRAFT IS EMBASSY'S INFORMAL TRANSLATION FROM SERBO-CROATION
TEXT GIVEN US BY STARCEVIC.)

1. PARA 5, THE YUGOSLAVS ADDED A PHRASE RE THE PRINCIPLES
OF THE 1971 JOINT STATEMENT. THEIR PURPOSE, OF COURSE, IS TO
EMPHASIZE THAT THERE IS NO WITHDRAWAL ON THE US PART FROM THE
POSITIONS AGREED TO THEN. AT THE SAME TIME THEY WANT LANGUAGE
IN THIS STATEMENT THAT GOES BEYOND 1971 COMMITMENT. OUR
VIEW IS THAT THERE IS A CERTAIN ADVANTAGE TO US ALSO IN HAVING
THIS SENSE OF CONTINUITY IN OUR RELATIONS. THEREFORE, WE FEEL
THAT WITHOUT REGARD TO NON-FOREIGN RELATIONS FACTORS THIS IS
NEGOTIABLE. ONE SOLUTION MAY BE TO EXPAND ON OUR DRAFT
AND REFER TO QTE THIS AND PREVIOUS JOINT STATEMENT UNQTE.

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2. THE LANGUAGE ADDED IN PARA 5 THAT NECESSARY CONDITIONS

PREVIOUSLY EXISTED FOR NEW AND UP-TO-DATE FORMS OF COOPERATION ESPECIALLY JOINT INVESTMENT IS OF SIGNIFICANCE FOR TWO REASONS. FIRST, THE YUGOSLAVS CONSTANTLY SEEK WESTERN COUNTRIES' BLESSING AT A POLITICAL LEVEL OF THEIR JOINT INVESTMENT LAW SO AS TO ENCOURAGE CORPORATE INVESTMENT. SMOLE, IN DISCUSSION WITH THE AMBASSADOR, INDICATED GOY WISHED TO GET EC BLESSING FOR YUGOSLAV JV LAW. SECOND, A PRESIDENTIAL STATEMENT THAT THE NECESSARY CONDITIONS ALREADY EXISTED TENDS TO REBUT ARGUMENTS REPEATEDLY MADE BY EMBASSY AND AMERICAN COMPANIES FOR CHANGES IN THE JOINT INVESTMENT LAW TO PERMIT GREATER REPATRIATION OF PROFITS, ETC., CHANGES THAT ARE INDEED UNDER CONSIDERATION. EMBASSY THINKS IT UNWISE TO BE THAT SPECIFIC ABOUT BLESSING EXISTING CONDITIONS.

3. PARA 6, THE SIGNIFICANT CHANGES SEEMS TO BE THE OMISSION OF OUR PHRASE IN PARA 4 "INCLUDING THE SOCIAL SCIENCES". THEIR PURPOSE IS OBVIOUS--THEY HAVE RECENTLY SHOWN INCREASING TENDENCY TO AVOID EXCHANGES IN THAT AREA. HOWEVER, THIS WOULD SEEM TO BE NEGOTIABLE DEPENDING ON WHAT TRADE-OFFS ARE POSSIBLE. THEIR ADDED LANGUAGE, HOWEVER, THAT READS QTE AND AGREED TO MAKE EFFORTS TO FURTHER DEVELOP THIS COOPERATION UNQTE DOES NOT SEEM TO IMPLY A FLAT COMMITMENT IN THIS PROGRAM AREA FOR FURTHER FUNDING. SINCE THE PL-480 DINAR FUNDS FOR THE SCIENCE PROGRAM ARE FAST RUNNING DOWN, IT IS TO OUR ADVANTAGE NOT TO HAVE COMMITMENTS MADE. THUS WE ARE NOT TROUBLED BY THEIR LANGUAGE.

4. IN THEIR PARA 9, DISCUSSING CSCE, THEY INTRODUCE CONCEPT OF QTE OVERCOMING POLITICAL AND ECONOMIC DIVISIONS BETWEEN NATIONS AND PEOPLES UNQTE. BEYOND THE FACT THAT THE MEANING OF THE ENTIRE PHRASE IS HIGHLY AMBIGUOUS, IT GOES BEYOND THE RESULTS OF CSCE. THE SEGMENT QTE OVERCOMING POLITICAL DIVISIONS UNQTE ALONE IS TROUBLING BECAUSE IT CAN BE INTERPRETED TO MEAN ELIMINATION OF THESE DIVISIONS RATHER THAN THEIR ACCOMMODATION. FURTHER, TI CAN BE INTERPRETED TO LEND SUPPORT TO THE CONCEPT AND ACTIONS OF FORCES BOTH INTERNAL AND EXTERNAL AT WORK TO CHANGE EXISTING POLITICAL ORDERS. THE EXPRESSION QTE OVERCOMING ECONOMIC DIVISIONS UNQTE COULD EITHER BE A EUPHEMISM FOR A REDISTRIBUTION GOAL OR A REFERENCE TO THEIR CURRENT PROBLEMS VIS-A-VIS THE EC.

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5. OF COURSE THE MOST SIGNIFICANT CHANGE FROM OUR DRAFT IS THEIR ELIMINATION OF THE SECOND SENTENCE OF OUR PARA 8 AND INTRODUCTION OF THEIR PARA 10 THAT (A) ELIMINATES QTE COOPERATION UNQTE AS THE ONLY ACCEPTABLE MEANS TOWARD INTERNATIONAL ECONOMIC DEVELOPMENT AND (B) INTRODUCES THEIR WORD QTE DIALOGUE UNQTE (WHICH AS THEY USE IT SEEMS TO MEAN SOMETHING BETWEEN COOPERATION AND CONFRONTATION). OUR VIEW IS THAT IT

IS MOST IMPORTANT TO RESTORE THE WORD COOPERATION ALONG THE LINES OF OUR DRAFT OR THAT OF THE BIJEDIC VISIT COMMUNIQUE (SEE STATE 63387). SECONDLY, IN THEIR PARA 10, THEY INTRODUCE THE THOUGHT THAT INTERNATIONAL ECONOMIC RELATIONS IS THE MOST IMPORTANT PROBLEM FACING HUMANITY TODAY. WE FEEL THIS IS AN OVERSTATEMENT ON TWO COUNTS. FIRST, TO STATE IT IS THE MOST IMPORTANT ISSUE UNDERSTATES THE US POSITION ON US/SOVIET POLITICAL RELATIONS AND THEIR DEVELOPMENT, WHICH PARADOXICALLY IS THE VERY FOUNDATION OF OUR POLICY TOWARD YUGOSLAVIA. SECOND, IT FOLLOWS FROM THIS THAT IT IS AN OVERSTATEMENT TO SAY IT IS QTE ABSOLUTELY NECESSARY TO MAKE MAXIMUM EFFORT, ETC. UNQTE TO SOLVE THIS PROBLEM. IN OUR VIEW IT WOULD BE ACCEPTABLE TO SAY THAT THIS ISSUE IS QTE ONE OF THE MOST IMPORTANT UNQTE PROBLEMS IF THEY WOULD LINK THIS WITH A FORESWEARING OF (1) CONFRONTATION AND (2) REDISTRIBUTION IMPERATIVE.

6. WE WOULD LIKE TO SEE THE UNILATERAL STATEMENT OF PRESIDENT TITO CONCERNING NON-ALIGNMENT REMOVED. IF THEY INSIST ON RETAINING IT, WE RECOMMEND BALANCING IT WITH INCLUSION OF AN APPROPRIATE ONE-SIDED STATEMENT FROM PRESIDENT FORD ON NATO AND KOREA AND USING THIS AS A LEVER TO INDUCE THEM TO DROP THEIRS. WE FEEL THE SENTENCE PRECEDING THE TITO REFERENCE TO NON-ALIGNMENT MAKES IT REDUNDANT IN ANY CASE.

SILBERMAN

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